

London Borough of Lambeth

Local Development Scheme

October 2019

1. Introduction

- 1.1 The Local Development Scheme (LDS) is the programme for preparation of Lambeth's Local Plan and associated planning policy documents, such as supplementary planning documents (SPDs). Along with the London Plan and neighbourhood development plans, the Local Plan is the statutory development plan for the borough.
- 1.2 The procedure for preparation and review of Local Plans is set out in the Town and Country Planning (Local Planning) (England) Regulations 2012.
- 1.3 This document sets out:
 - The context for Local Plan preparation and review in Lambeth, including national and regional planning policy, Lambeth's Community Strategy and Lambeth's Statement of Community Involvement
 - The current position with neighbourhood plans (Table 1)
 - The timetable for the remaining stages of the Local Plan review and for preparation of a Site Allocations Development Plan Document (Table 2)
 - The timetable for preparation of Supplementary Planning Documents (Table 3)
- 1.4 Progress with implementation of the LDS will be reported annually in the Authority's Monitoring Report.

2. Context

- 2.1 The current Lambeth Local Plan was adopted on 23 September 2015. The Local Plan sets the vision and objectives for the spatial development of the borough within the context of London's regional development strategy, which is currently the London Plan 2016 (consolidated with alterations since 2011). The Lambeth Local Plan covers the fifteen year period from adoption (2015 to 2030).
- 2.2 The Inspector for the Local Plan examination found it sound subject to early review to take account of the higher borough-level housing target in the Further Alterations to the London Plan 2015, which had been published too late to be included in Lambeth's Plan.
- 2.3 Preparatory work on the partial review commenced in early 2016. However, changes to the national and regional policy context for plan-making in Lambeth affected the original timetable for the review of the Local Plan, published at the time of adoption in September 2015. A revised LDS was agreed in October 2018 and this LDS October 2019 provides a further update in light of the latest timetable for the review of the London Plan.

National planning policy

- 2.4 The National Planning Policy Framework (NPPF) sets the national policy context for preparation of local plans. Local plans must be consistent with national policy and should enable the delivery of sustainable development in accordance with the policies in the Framework. This is enshrined in the 'tests

of soundness' against which local plans are examined. The current version of the NPPF dates from February 2019.

- 2.5 National Planning Policy for Waste was published in October 2014 and National Planning Policy for Traveller Sites was published in August 2015. The reviewed Lambeth Local Plan will need to be consistent with these national policy documents as well as with the new NPPF.
- 2.6 The Housing and Planning Act 2016 introduced a new mechanism for achieving planning consent through 'permission in principle'. It allows for three routes to permission in principle: through brownfield land registers, on application and on allocation (i.e. on adoption of a new site allocation policy in a development plan document, not to be applied retrospectively to existing site allocation policies). The first two routes have already come into force but the third has yet to be subject to enabling secondary legislation.
- 2.7 The Council will bring forward a separate Site Allocations Development Plan Document after preparation of the Revised Lambeth Local Plan. The approach to this will be considered in light of secondary legislation and guidance on permission in principle on allocation (once issued).

Regional planning policy

- 2.8 Under the legislation establishing the Greater London Authority (Greater London Authority Act 1999), the Mayor has to produce a spatial development strategy - which has become known as 'the London Plan' - and keep it under review. London borough local development documents (such as local plans) must be 'in general conformity' with the London Plan. The current version is the London Plan 2016 (consolidated with alterations since 2011).
- 2.9 The new Mayor of London, elected in May 2016, launched a full review of the London Plan. The Mayor consulted on a new vision for London – 'A City for all Londoners' - between October and December 2016. A Draft London Plan was published for consultation in December 2017. The Mayor submitted the Draft London Plan 2017 for examination along with representations received in July 2018. In August 2018 he published a version of the draft Plan that includes his minor suggested changes, prepared following a review of consultation responses and consisting of clarifications, corrections and factual updates. The examination in public (EiP) of the draft new London Plan took place between January and May 2019, with the examination panel report expected to be made public in autumn 2019 and final publication of the new London Plan in early 2020.
- 2.10 The intention with the partial review of the Lambeth Local Plan is that it will be in general conformity with the new London Plan. The timetable for the partial review of the Lambeth Local Plan set out in this Local Development Scheme allows for this by following behind the timetable for preparation of the new London Plan.
- 2.11 The Mayor has adopted a new Mayoral Community Infrastructure Levy (MCIL2) and commenced levying MCIL2 charges from April 2019. MCIL2 charges supersede the previous MCIL1 levies and the associated planning obligations/section 106 charge scheme applicable in central London.

- 2.12 Lambeth intends to review its CIL charging schedule in parallel with the partial review of the Lambeth Local Plan. Both documents will therefore be prepared in light of the MCIL2 charges.

Lambeth Community Strategy

- 2.13 In 2016 Lambeth Council agreed a new Community Strategy known as 'Future Lambeth – our Borough Plan 2016-2021'. This was updated in 2019 to reflect the changing context in which the public sector is operating. Over the coming years the Council and its partners will increasingly focus on creating an economically, socially and environmentally sustainable borough by:

- Enabling growth and development in the borough
- Using the benefits of that growth to build community resilience
- Reforming the way the Council commissions and delivers services with its partners to provide and promote care and independence
- Making Lambeth a place where people want to live, work and invest

Statement of Community Involvement

- 2.14 Lambeth adopted its current Statement of Community Involvement (SCI) in September 2015 and this will guide the approach to community involvement in planning policy preparation work set out in this Local Development Scheme. The Neighbourhood Planning Act 2017 requires local planning authorities to set out in their SCI their policies for giving advice and assistance to groups wishing to bring forward a neighbourhood plan in their area. Commencement regulations brought this requirement into force on 31 July 2018. In August 2018 the Council adopted an addendum to the SCI 2015 to address this requirement. A full review of the SCI will take place by September 2020.

Neighbourhood plans

- 2.15 Table 1 below sets out the current status of neighbourhood plan preparation in Lambeth.

Supplementary Planning Documents (SPDs)

- 2.16 Lambeth currently has six adopted supplementary planning documents, supplementary to the Lambeth Local Plan 2015. Some of these existing SPDs will be superseded once the reviewed Local Plan is adopted because their content will have been subsumed within the revised Plan and/or they are no longer up-to-date. Some of the existing SPDs are expected to be carried forward to remain as SPD to the Revised Local Plan once adopted. Table 3 below sets out the anticipated position with each existing SPD on adoption of the Revised Lambeth Local Plan.
- 2.17 In addition, a number of new SPDs will be prepared to support implementation of the Revised Local Plan. Table 4 sets out the anticipated timetable for preparation of new SPDs.

Table 1: Neighbourhood planning in Lambeth October 2018

Forum/Area	Current position
South Bank and Waterloo Neighbours (SoWN)	Neighbourhood forum and area designated February 2014; area designated as a business area. The neighbourhood forum was re-designated in February 2019. The area crosses the borough boundary into Southwark. Pre-submission consultation on a draft neighbourhood plan ended in January 2017. Draft neighbourhood development plan submitted to both councils in June 2018. Submitted to examiner for examination in February 2019. The examiner's report, received 28 May 2019, recommended that subject to modifications the draft NDP met the basic conditions and statutory requirements and should proceed to referendum. A decision was made by both Lambeth and Southwark to accept the modifications and send the draft NDP to referendum (one for residents and one for businesses). Lambeth's decision made 3 July 2019. These will take place on 24 October 2019.
Kennington Oval Vauxhall Forum (KOVF)	Neighbourhood forum and area designated July 2015. Pre-submission consultation on a draft neighbourhood development plan ended in May 2018.
Tulse Hill Neighbourhood Forum	Neighbourhood forum and area designated January 2016.
Norwood Planning Assembly	Neighbourhood forum and area designated July 2017.
Herne Hill Forum	Neighbourhood area designated December 2017. The area is partly in Lambeth and partly in Southwark.

Table 2 – Timetable for partial review of the Lambeth Local Plan and preparation of new Site Allocations Development Plan Document

Document title	Role and content	Geographical coverage	Regulation 18 consultation	Regulation 19 Pre-submission publication	Regulation 22 Submission	Adoption
Revised Lambeth Local Plan	Partial review of the Lambeth Local Plan 2015	Borough wide	Draft Revised Lambeth Local Plan October 2018 Quarter 3 2018/19	Draft Revised Lambeth Local Plan Proposed Submission Version Quarter 4 2019/20	Draft Revised Lambeth Local Plan Proposed Submission Version Quarter 1 2020/21	Revised Lambeth Local Plan Quarter 4 2020/21
Revised Lambeth Local Plan Policies Map	Policies Map associated with the Revised Lambeth Local Plan 2020	Borough wide	Draft Revised Lambeth Local Plan – Proposed changes to the Policies Map October 2018 Quarter 3 2018/19	Draft Revised Lambeth Local Plan Proposed Submission Version – Proposed changes to the Policies Map Quarter 4 2019/20	Draft Revised Lambeth Local Plan Proposed Submission Version – Proposed changes to the Policies Map Quarter 1 2020/21	Revised Lambeth Local Plan Policies Map Quarter 4 2020/21
Site Allocations Development Plan Document (SADPD)	Site allocations associated with the revised Lambeth Local Plan 2020	Borough wide	Draft SADPD Quarter 3 2020/21	Draft SADPD Proposed Submission Version	Draft SADPD Proposed Submission Version	SADPD Quarter 1 2022/23

Document title	Role and content	Geographical coverage	Regulation 18 consultation	Regulation 19 Pre-submission publication	Regulation 22 Submission	Adoption
				Quarter 2 2021/22	Quarter 3 2021/22	

Table 3 – Position with current Supplementary Planning Documents following Lambeth Local Plan review

Current Supplementary Planning Document	Date of adoption	Anticipated position on adoption of Revised Lambeth Local Plan
Vauxhall Area SPD	January 2013	Carried forward because still current
Waterloo Area SPD	April 2013	Superseded by updated policy in revised Lambeth Local Plan
Brixton Area SPD	June 2013	Superseded by updated policy in revised Lambeth Local Plan plus new Brixton Central SPD
Lambeth Building Alterations and Extensions SPD	September 2015	Superseded by new Urban Design Code SPD
Lambeth Development Viability SPD	October 2017	Carried forward but may require updating
Lambeth Employment and Skills SPD	February 2018	Superseded because content moved into Local Plan

Table 4 – Preparation of Supplementary Planning Documents (SPD)

Title of document	Role and content	Geographical coverage	Consultation on draft SPD	Publication of revised draft SPD and consultation statement	Adoption (alongside or after adoption of the Revised Lambeth Local Plan)
Affordable Workspace SPD	To provide guidance on implementation of Revised Local Plan policy on affordable workspace	Borough-wide	Quarter 4 2019/20	Quarter 2 2020/21	Quarter 4 2020/21
Urban design code SPD	To provide guidance on implementation of Revised Local Plan policy on urban design, including and the design of smaller-scale housing developments, extensions and basements. (Previous draft Basements SPD consulted on in 2017 to be included within this SPD.)	Borough-wide	Quarter 4 2019/20	Quarter 2 2020/21	Quarter 4 2020/21

Title of document	Role and content	Geographical coverage	Consultation on draft SPD	Publication of revised draft SPD and consultation statement	Adoption (alongside or after adoption of the Revised Lambeth Local Plan)
Brixton Central SPD	To provide guidance on the implementation of policy and site allocations in central Brixton	Central Brixton	Quarter 4 2019/20	Quarter 2 2020/21	Quarter 4 2020/21
Local Views SPD	To provide guidance on assessing applications that affect local views in Lambeth.	Borough-wide	Quarter 2 2020/21	Quarter 4 2020/21	Quarter 2 2021/22
Norwood High Street SPD	To provide guidance on the application of policy in Norwood High Street	Norwood High Street	Quarter 2 2020/21	Quarter 4 2020/21	Quarter 2 2021/22